

We respond to these types of questions by comparing against our history or someone else's history



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Background

That is to say... we measure differences and then make conclusions



There are lots of ways to measure things. Each method designed to produce specific results for analysis







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Background

- The same is true for our waste (resource) management programs
- How can one improve if there is no way to measure improvement?
- What is improvement without a goal?



- In 1990, Missouri established a statewide waste diversion goal of 40% by 1998.
- Many other states were adopting waste diversion goals with various calculation methods and incentives.
- Missouri Department of Natural Resources (MDNR) was tasked with developing methods to collect information and calculate diversion.

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Background

Calculation Method (1990 – 1999):

Annual tonnage of waste collected in Missouri for disposal

Total tons of materials estimated to have been generated in Missouri (fixed number of 1.47 tons per person per year)

Calculation Method (1999 - 2016):

- Annual material generation calculations
- "Credit" for waste reduction efforts

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Calculation Method (1999 - 2016):

- Variable Generation Rate (EPA Method)
 - Personal Consumption Expenditures (PCE) developed by US Bureau of Economic Analysis (BEA)
 - PCE measures consumer spending on good and services
 - PCE used to estimate amount of material generated
- Tons Disposed

<u>Tons Disposed</u> = Waste Disposed in MO Landfills – Imported Waste + Exported Waste

Calculation Method (1999 - 2016):

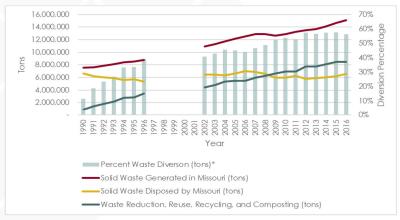
- Waste Diverted
 - Recycling is not tracked in Missouri statewide
 - MDNR estimates waste diverted (reduction, reuse, recycling, composting)

Waste Diverted = Tons Disposed – Waste Generated

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Calculation Method (1999 - 2016):



Calculation Method (1999 - 2016):

 Initial and continued suspicion concerning measurement methods based on the results



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Background

Calculation Challenges

- Data Collection
 - · Reliability of import/Export tonnage data
 - · Reliability and quality of reported data
- Estimated Waste Generation
 - Increased PCE may not correlate with goods that generate increased volumes of materials
 - Lightweighting of materials and packaging
 - EPA data shows that MSW to PCE ratio has been decreasing over time

Calculation Challenges

- Explainability
- Usability for Localized Area
- Comparison to Other Systems





1999: 24% Diversion (old) vs. 36% Diversion (new)

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Research

2021: Research and evaluate current and emerging methods used in other states. Purpose is to better understand these methods and to assess the feasibility of potentially using these methods in Missouri.



Preliminary Evaluation of Known Measurement Systems California Arkansas Colorado Florida Indiana Kansas Illinois Maryland Massachusetts Minnesota Ohio Tennessee Wisconsin Maine North Carolina New York

Research

MDNR Waste Diversion Potential Uses

- Evaluate historical data
- Promote ongoing waste diversion efforts and results
- Highlight efforts and successes of Missouri SWMDs
- Guide future policy and financial discussions



Image by tirachardz on Freepil

Research

MDNR Preferred Waste Diversion Metric Characteristics

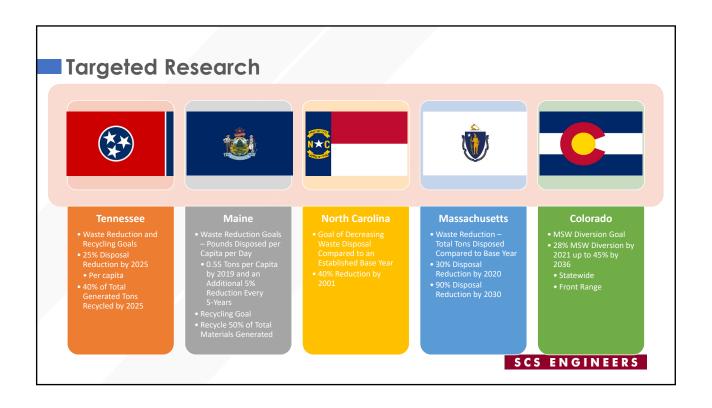
- Data
 - Consistent, reliable, easily obtainable, defensible
- Representative
 - · Accurately representative of diversion activities and results
- Promotes Action
 - Data can help promote waste diversion actions
- Establishes Metric
 - · Per capita disposal rates

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Targeted Research

States	Consistent & reliable use of data	Data easy to obtain	Represents diversion activities	Promote waste diversion effort	Establishes per capita generation rates
Tennessee	+/=	+	+	+/=	+
Colorado	-	+/-	+/=	+	-
Massachusetts	-	+	+	+	•
North Carolina	+/=	-	-	+	+
Maine	-	+	-	+	+

⁺ meets criteria. +/= somewhat meets criteria, = does not meet criteria





Tennessee Department of Environmental Conservation (TDEC)

Waste Generation Per Capita = $\frac{Total \ Disposed \ in \ MSW \ Landfill + (exported \ waste - imported \ waste)}{Statewide \ Population}$

Recycling Rate = $\frac{Tons\ of\ Material\ from\ MSW\ Recycled\ (includes\ mulched\ yard\ trimmings\ and\ composted\ food\ scraps)}{Tons\ of\ MSW\ Generated\ (excludes\ materials\ incinerated\ for\ energy)}$



Tennessee Department of Environmental Conservation (TDEC)

- 2018 Per Capita Disposal Rate: <u>5.0 lbs/person/day</u>
 - (3.25 lbs/person/day goal by 2025)
- Straightforward data collection
 - Re-TRAC Connect [™] database
- Tennessee Department of Environmental Conservation (TDEC) positions to collect, analyze, utilize data, and develop annual progress reports
- Municipal Solid Waste Planning Regions assist with data collection
- Calculations performed on collected data

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Targeted Research



Maine Department of Environmental Protection (MDEP)

Per Capita Generation Rate = $\frac{Total \, MSW \, (landfills + incinerated + recycling)}{Statewide \, Population}$



Maine Department of Environmental Protection (MDEP)

- 2019 Per Capita Disposal Rate: 0.63 tons/capita
 - (0.55 tons/capita goal)
- 2019 Recycling Rate: <u>36.46%</u>
 - (50% goal)
- Landfills, transfer stations, compost facilities, and recycling material brokers are permitted and required to provide data
 - Commercial recycling processors submit data voluntarily
- MDEP staff collect, analyze, and utilize data staff shortages and difficulty in tracking down data for incomplete reports

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Targeted Research



North Carolina Department of Environmental Quality (NCDEQ)

Per Capita Disposal = $\frac{Total \ MSW \ and \ C\&D \ Disposed}{Statewide \ Population}$



North Carolina Department of Environmental Quality (NCDEQ)

- 2019 Per Capita Disposal Decrease: 24% in 2019
 - (40% by 2001 goal)
- Statue requiring calculation was allowed to expire as it was determined they would not be able to achieve a 40% reduction
- NCDEQ staff collect, analyze, and utilize data
- Landfills, transfer stations, and compost facilities are permitted and required to provide data (annual e-doc forms)
- · Calculations performed on collected data

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Targeted Research



<u>Massachusetts – Massachusetts Department of Environmental</u> Protection (MassDEP)

Baseline is 2008



<u>Massachusetts – Massachusetts Department of Environmental Protection (MassDEP)</u>

- Straightforward data collection
 - Re-TRAC Connect [™] database
- · MassDEP staff collect, analyze, and utilize data
- Landfills and transfer stations are permitted and required to provide data
- Imported waste is excluded from calculations
- Calculations performed on collected data

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Targeted Research



<u>Colorado – Colorado Department of Public Health (CDPHE)</u>

Total Diversion

(MSW Recycled + MSW Composted + Non MSW Materials Diverted)

(MSW Recycled + MSW Composted + MSW Disposed + Non MSW Materials Diverted + MSW Materials Disposed)



<u>Colorado – Colorado Department of Public Health (CDPHE)</u>

Statewide Goal

- 15.3% MSW Diversion Rate 2020
- 28% MSW Diversion Rate by 2021
- 35% MSW Diversion Rate by 2026
- 45% MSW Diversion Rate by 2036

Front Range Region Goal

- 16.2% MSW Diversion Rate 2020
- 32% MSW Diversion Rate by 2021
- 39% MSW Diversion Rate by 2026
- 51% MSW Diversion Rate by 2036

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Targeted Research



<u>Colorado – Colorado Department of Public Health (CDPHE)</u>

- 2019 MSW Diversion: <u>15.9%</u>
 - (28% goal)
- 2019 Total Diversion Rate: 33.0%
 - (32% goal)
- · Straightforward data collection
- CDPHE position to collect, analyze, utilize data, and develop annual progress reports
- Landfills, transfer stations, compost facilities, recycling processing facilities are permitted and required to provide data
- Calculations performed on collected data

Review Data
Analysis
Pros/Cons
SWAB Feedback
MDNR Feedback



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Recommendations

Developed Two Recommendations:

- Meet MDNR Preferred Waste Diversion Metric Characteristics
 - Data
 - Consistent, reliable, easily obtainable, defensible
 - Representative
 - · Accurately representative of diversion activities and results
 - Promotes Action
 - Data can help promote waste diversion actions
 - Establishes Metric
 - Per capita disposal rates

Option #1

Pounds disposed per capita

Option #2

· Total waste disposed per year

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Recommendations

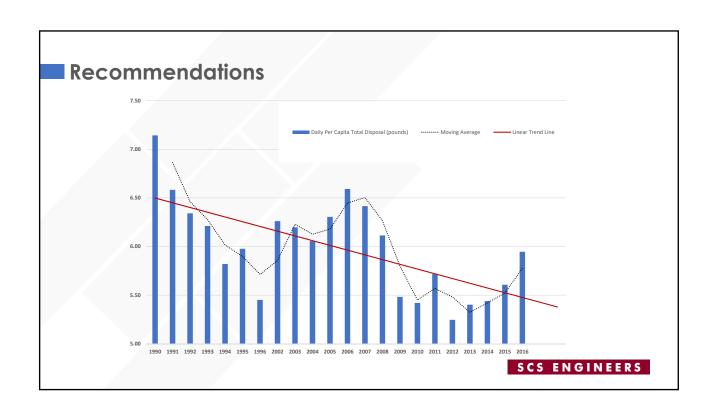
Option #1

Pounds disposed per capita

Annual Waste Waste Imported Waste Exported
Waste Disposed in from Other by MO to Other
Disposed = MO Landfills - States + States

Population

- Establish disposal per capita goals
- Establish disposal percentage goals

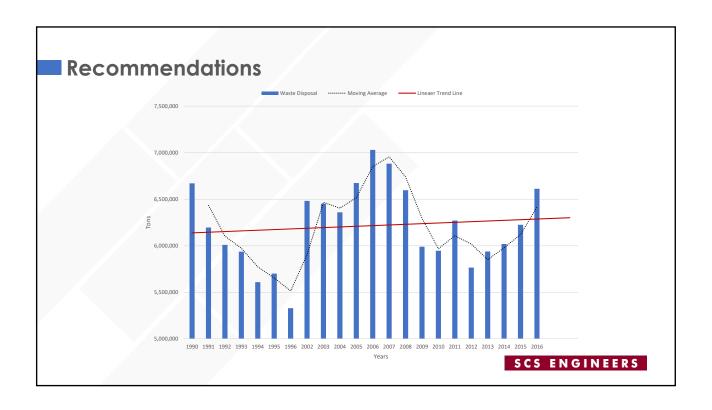


Option #2

Total waste collected for disposal in Missouri

Annual Waste Disposed

Establish total tonnage or percentage decrease goals



Implementation - What If...

- Missouri established a 40% waste diversion goal...
- Select a base year to perform per capita or total waste disposal change calculations
- Per Capita (Option #1) Assume Base Year of 1990:
 - Per Capita was 7.14 lbs
 - 2016 Per Capita was 5.95 lbs (40% Reduction would be 4.29 lbs)
- Total Disposed Tons (Option #2) Assume Base Year of 1990:
 - 2016 total disposed tons was 6.6 million (40% Reduction would be 4 million disposed tons)

Thank You

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